

# **WEST VIRGINIA LEGISLATURE**

## **2026 REGULAR SESSION**

**Introduced**

### **Senate Bill 776**

By Senator M. Maynard

[Introduced February 5, 2026; referred  
to the Committee on Government Organization; and  
then to the Committee on Finance]

1 A BILL to amend and reenact §16-13A-1a, §24-1-1, and §24-1-3 of the Code of West Virginia,  
2 1931, as amended, relating to increasing the oversight and regulatory authority of the  
3 Public Service Commission over public service districts; and providing for structured  
4 guidelines, mandatory auditing, continuing education requirements, regular inspections,  
5 and funding transparency.

*Be it enacted by the Legislature of West Virginia:*

## CHAPTER 16. PUBLIC HEALTH.

### ARTICLE 13A. PUBLIC SERVICE DISTRICTS.

#### **§16-13A-1a. Jurisdiction and duties and responsibilities of the Public Service Commission.**

1 The jurisdiction of the Public Service Commission relating to public service districts shall  
2 be expanded to include the following powers and the powers shall be in addition to all other  
3 powers of the Public Service Commission set forth in this code:

4 (a) To study, modify, approve, deny or amend the plans created under §16-13A-1b of this  
5 code for consolidation or merger of public service districts and their facilities, personnel or  
6 administration;

7 (b) To petition the appropriate circuit court for the removal of a public service district board  
8 member or members; and

9 (c) To create by general order a separate division within the Public Service Commission to  
10 provide assistance to public service districts in technological, operational, financial and regulatory  
11 matters, including, upon written request of the public service board, assistance to the board in  
12 deliberations regarding a proposed rate change or project.

13 (d) Each Public Service District shall comply with the enhanced oversight provisions  
14 outlined in §24-1-3 of this code, including but not limited to:

15 (1) Adopting and implementing Public Service Commission approved operational  
16 guidelines.

**(2) Submitting to mandatory biennial audits and annual financial transparency reports.**

(3) Ensuring that board members and senior management complete the required training education programs.

(4) Allowing the Public Service Commission to conduct scheduled and unscheduled inspections as needed.

(e) Any Public Service District failing to comply with the provisions of this article may be subject to fines, corrective action requirements, and potential management restructuring as fined by the Public Service Commission.

## CHAPTER 24. PUBLIC SERVICE COMMISSION.

## **ARTICLE 1. GENERAL PROVISIONS.**

## 1. GENERAL

## **PROVISIONS.**

**§24-1-1. Legislative findings purpose and policy; plan for internal reorganization; promulgation of plan as rule; cooperation with Joint Committee on Government and Finance.**

(a) It is the purpose and policy of the Legislature in enacting this chapter to confer upon the Service Commission of this state the authority and duty to enforce and regulate the rates, services and rates of public utilities in order to:

(1) Ensure fair and prompt regulation of public utilities in the interest of the using and  
non-public;

(2) Provide the availability of adequate, economical and reliable utility services throughout the state;

(3) Encourage the well-planned development of utility resources in a manner consistent with state needs and in ways consistent with the productive use of the state's energy resources, such as coal;

(4) Ensure that rates and charges for utility services are just, reasonable, applied without discrimination or preference, applied in a manner consistent with the purposes and policies

13 set forth in §24-2A-1 *et seq.* of this code and based primarily on the costs of providing these  
14 services;

15 (5) Encourage energy conservation and the effective and efficient management of  
16 regulated utility enterprises; and

17 (6) Encourage removal of artificial barriers to rail carrier service, stimulate competition,  
18 stimulate the free flow of goods and passengers throughout the state and promote the expansion  
19 of the tourism industry, thereby improving the economic condition of the state.

20 (b) The Legislature creates the Public Service Commission to exercise the legislative  
21 powers delegated to it. The Public Service Commission is charged with the responsibility for  
22 appraising and balancing the interests of current and future utility service customers, the general  
23 interests of the state's economy and the interests of the utilities subject to its jurisdiction in its  
24 deliberations and decisions.

25 (c) The Legislature directs the Public Service Commission to identify, explore and consider  
26 the potential benefits or risks associated with emerging and state-of-the-art concepts in utility  
27 management, rate design and conservation. The commission may conduct inquiries and hold  
28 hearings regarding such concepts in order to provide utilities subject to its jurisdiction and other  
29 interested persons the opportunity to comment and shall report to the Governor and the  
30 Legislature regarding its findings and policies to each of these areas not later than the first day of  
31 the regular session of the Legislature in the year 1985, and every two years thereafter.

32 (d) It is legislative policy to ensure that the Legislature and the general public become  
33 better informed regarding the regulation of public utilities in this state and the conduct of the  
34 business of the Public Service Commission. To aid in the achievement of this policy, the Public  
35 Service Commission annually shall present to the Joint Committee on Government and Finance,  
36 created by §4-3-1 *et seq.* of this code, or a subcommittee designated by the joint committee, a  
37 management summary report which describes in a concise manner:

38 (1) The major activities of the commission for the year especially as such activities relate to

39 the implementation of the provisions of this chapter;

40 (2) Important policy decisions reached and initiatives undertaken during the year;

41 (3) The current balance of supply and demand for natural gas and electric utility services in

42 the state and forecast of the probable balance for the next 10 years; and

43 (4) Other information considered by the commission to be important including

44 recommendations for statutory reform and the reasons for such recommendations.

45 (e) In addition to any other studies and reports required to be conducted and made by the

46 Public Service Commission pursuant to any other provision of this section, the commission shall

47 study and initially report to the Legislature no later than the first day of the regular session of the

48 Legislature in the year 1980 upon:

49 (1) The extent to which natural gas wells or wells heretofore supplying gas utilities in this

50 state have been capped off or shut in; the number of such wells; their probable extent of future

51 production and the reasons given and any justification for capping off or shutting in such wells; the

52 reasons, if any, why persons engaged or heretofore engaged in the development of gas wells in

53 this state or the Appalachian areas have been discouraged from drilling, developing or selling the

54 production of such wells; and whether there are fixed policies by any utility or group of utilities to

55 avoid the purchase of natural gas produced in the Appalachian region of the United States

56 generally and in West Virginia specifically.

57 (2) The extent of the export and import of natural gas utility supplies in West Virginia.

58 (3) The cumulative effect of the practices mentioned in subdivisions (1) and (2) of this

59 subsection upon rates theretofore and hereafter charged gas utility customers in West Virginia. In

60 carrying out the provisions of this section the commission shall have jurisdiction over such

61 persons, whether public utilities or not, as may be in the opinion of the commission necessary to

62 the exercise of its mandate and may compel attendance before it, take testimony under oath and

63 compel the production of papers or other documents. Upon reasonable request by the

64 commission, all other state agencies shall cooperate with the commission in carrying out the

65 provisions and requirements of this subsection.

66 (f) No later than the first day of the regular session of the Legislature in the year 1980, the  
67 Public Service Commission shall submit to the Legislature a plan for internal reorganization which  
68 plan shall specifically address the following:

69 (1) A division within the Public Service Commission which shall include the office of the  
70 commissioners, the hearing examiners and such support staff as may be necessary to carry out  
71 the functions of decision making and general supervision of the commission, which functions shall  
72 not include advocacy in cases before the commission;

73 (2) The creation of a division which shall act as an advocate for the position of and in the  
74 interest of all customers;

75 (3) The means and procedures by which the division to be created pursuant to the  
76 provisions of subdivision (2) of this subsection shall protect the interests of each class of  
77 customers and the means by which the commission will assure that such division will be financially  
78 and departmentally independent of the division created by subdivision (1) of this subsection;

79 (4) The creation of a division within the Public Service Commission which shall assume the  
80 duties and responsibilities now charged to the commissioners with regard to motor carriers which  
81 division shall exist separately from those divisions set out in subdivisions (1) and (2) of this  
82 subsection and which shall relieve the commissioners of all except minimal administrative  
83 responsibilities as to motor carriers and which plan shall provide for a hearing procedure to relieve  
84 the commissioners from hearing motor carrier cases;

85 (5) Which members of the staff of the Public Service Commission shall be exempted from  
86 the salary schedules or pay plan adopted by the Civil Service Commission and identify such staff  
87 members by job classification or designation, together with the salary or salary ranges for each  
88 such job classification or designation;

89 (6) The manner in which the commission will strengthen its knowledge and independent  
90 capacity to analyze key conditions and trends in the industries it regulates extending from general

91 industry analysis and supply-demand forecasting to continuing and more thorough scrutiny of the  
92 capacity planning, construction management, operating performance and financial condition of  
93 the major companies within these industries.

94        Such The plan shall be based on the concept that each of the divisions mentioned in  
95 subdivisions (1), (2) and (4) of this subsection shall exist independently of the others and the plan  
96 shall discourage ex parte communications between them by such means as the commission shall  
97 direct, including, but not limited to, separate clerical and professional staffing for each division.  
98 Further, the Public Service Commission is directed to incorporate within the said plan to the fullest  
99 extent possible the recommendations presented to the subcommittee on the Public Service  
100 Commission of the Joint Committee on Government and Finance in a final report dated February,  
101 1979, and entitled A Plan for Regulatory Reform and Management Improvement.

102        The commission shall, before January 5, 1980, adopt said plan by order, which order shall  
103 promulgate the same as a rule of the commission to be effective upon the date specified in said  
104 order, which date shall be no later than December 31, 1980. Certified copies of such order and rule  
105 shall be filed on the first day of the 1980 regular session of the Legislature, by the chairman of the  
106 commission with the clerk of each house of the Legislature, the Governor and the Secretary of  
107 State. The chairman of the commission shall also file with the office of the Secretary of State the  
108 receipt of the clerk of each house and of the Governor, which receipt shall evidence compliance  
109 with this section.

110        Upon the filing of a certified copy of such order and rule, the clerk of each house of the  
111 Legislature shall report the same to their respective houses and the presiding officer thereof shall  
112 refer the same to appropriate standing committee or committees.

113        Within the limits of funds appropriated therefor, the rule of the Public Service Commission  
114 shall be effective upon the date specified in the order of the commission promulgating it unless an  
115 alternative plan be adopted by general law or unless the rule is disapproved by a concurrent  
116 resolution of the Legislature adopted prior to adjournment sine die of the regular session of the

117 Legislature to be held in the year 1980: *Provided*, That if such rule is approved in part and  
118 disapproved in part by a concurrent resolution of the Legislature adopted prior to such  
119 adjournment, such rule shall be effective to the extent and only to the extent that the same is  
120 approved by such concurrent resolution.

121 The rules promulgated and made effective pursuant to this section shall be effective  
122 notwithstanding any other provisions of this code for the promulgation of rules or regulations.

123 (g) The Public Service Commission is hereby directed to cooperate with the Joint  
124 Committee on Government and Finance of the Legislature in its review, examination and study of  
125 the administrative operations and enforcement record of the Railroad Safety Division of the Public  
126 Service Commission and any similar studies.

127 (h) (1) The Legislature hereby finds that rates for natural gas charged to customers of all  
128 classes have risen dramatically in recent years to the extent that such increases have adversely  
129 affected all customer classes. The Legislature further finds that it must take action necessary to  
130 mitigate the adverse consequences of these dramatic rate increases.

131 (2) The Legislature further finds that the practices of natural gas utilities in purchasing high-  
132 priced gas supplies, in purchasing gas supplies from out-of-state sources when West Virginia  
133 possesses abundant natural gas, and in securing supplies, directly or indirectly, by contractual  
134 agreements including take-or-pay provisions, indefinite price escalators or most-favored nation  
135 clauses have contributed to the dramatic increase in natural gas prices. It is therefore the policy of  
136 the Legislature to discourage such purchasing practices in order to protect all customer classes.

137 (3) The Legislature further finds that it is in the best interests of the citizens of West Virginia  
138 to encourage the transportation of natural gas in intrastate commerce by interstate or intrastate  
139 pipelines or by local distribution companies in order to provide competition in the natural gas  
140 industry and in order to provide natural gas to consumers at the lowest possible price.

141 (i) The Legislature further finds that transactions between utilities and affiliates are a  
142 contributing factor to the increase in natural gas and electricity prices and tend to confuse

143 consideration of a proper rate of return calculation. The Legislature therefore finds that it is  
144 imperative that the Public Service Commission have the opportunity to properly study the issue of  
145 proper rate of return for lengthy periods of time and to limit the return of a utility to a proper level  
146 when compared to return or profit that affiliates earn on transactions with sister utilities.

147 (j) The Legislature further finds that water and sewer utilities that are political subdivisions  
148 of the state providing separate or combined services and having at least 4,500 customers and  
149 annual gross revenues of \$3 million or more are most fairly and effectively regulated by the local  
150 governing body with respect to rates, borrowing and capital projects. Therefore, notwithstanding  
151 any contrary provisions of this section, the jurisdiction of the Public Service Commission over  
152 water and sewer utilities that are political subdivisions of the state is limited to that granted  
153 specifically in this code.

154 (k) The Legislature further finds that an adequate cash working capital fund is essential to  
155 allow water and sewer utilities that are political subdivisions of the state to deliver continuous and  
156 compliant service. Therefore, these utilities shall maintain a working capital reserve in an amount  
157 of no less than one eighth of actual annual operation and maintenance expense. This reserve shall  
158 be separate and distinct from and in addition to any repair and replacement fund that may be  
159 required by bond covenants.

160 (l) The Legislature finds that Public Service Districts provide critical utility services to West  
161 Virginians, including water, sewer, and gas. Proper oversight is necessary to ensure financial  
162 accountability, regulatory compliance, and operational efficiency.

163 (m) The purpose of this article is to strengthen the role of the Public Service Commission  
164 by establishing clear structural guidelines, auditing requirements, continuing education mandates,  
165 inspection protocols, and financial reporting standards for Public Service Districts to improve  
166 service reliability and public trust.

**§24-1-3. Commission continued; membership; chairman; compensation; quorum Powers  
and duties of the commission.**

(a) The Public Service Commission of West Virginia is continued and directed as provided in chapter, Chapter 24A, Chapter 24B, and Chapter 24D of this code. The Public Service Commission may sue and be sued by that name.

(b) The Public Service Commission shall consist of three members who shall be appointed Governor, with the advice and consent of the Senate. The commissioners shall be citizens residents of this state and at least one of them shall be duly licensed to practice law in West a, with not less than 10 years' actual work experience in the legal profession as a member of the Bar.

(c) No more than two of the commissioners shall be members of the same political party.

(d) Each commissioner shall, before entering upon the duties of his or her office, take and subscribe to the oath provided by section five, article IV of the Constitution of West Virginia. The oath shall be filed in the office of the Secretary of State.

(e) The Governor shall designate one of the commissioners to serve as chairman at the Governor's will and pleasure. The chairman shall be the chief administrative officer of the commission. The Governor may remove any commissioner only for incompetency, neglect of duty, immorality, malfeasance in office or violation of subsections (g) and (h) of this section.

(f) Upon expiration of the terms, appointments are for terms of six years, except that an appointment to fill a vacancy is for the unexpired term only.

(g) No person while in the employ of, or holding any official relation to, any public utility subject to the provisions of this chapter or holding any stocks or bonds of a public utility subject to the provisions of this chapter or who is pecuniarily interested in a public utility subject to the provisions of this chapter may serve as a member of the commission or as an employee of the commission.

(h) Nor may any commissioner be a candidate for or hold public office or be a member of a political committee while acting as a commissioner; nor may any commissioner or employee of the commission receive any pass, free transportation or other thing of value, either directly or

27 indirectly, from any public utility or motor carrier subject to the provisions of this chapter. In case  
28 any of the commissioners becomes a candidate for any public office or a member of any political  
29 committee, the Governor shall remove him or her from office and shall appoint a new  
30 commissioner to fill the vacancy created.

31 (i) The annual salary of each commissioner provided in §6-7-2a of this code shall be paid at  
32 least twice per month from the special funds in the percentages that follow:

33 (1) From the Public Service Commission Fund collected under the provisions of §24-3-6 of  
34 this code, 80 percent;

35 (2) From the Public Service Commission Motor Carrier Fund collected under the provisions  
36 of §24A-53 of this code, 17 percent; and

37 (3) From the Public Service Commission Gas Pipeline Safety Fund collected under the  
38 provisions of §24B-5-3 of this code, three percent.

39 (j) In addition to the salary provided for all commissioners in §6-7-2a of this code, the  
40 chairman of the commission shall receive \$5,000 per annum to be paid at least twice per month  
41 from the Public Service Commission Fund collected under the provisions of §24-3-6, of this code.

42 In addition to its existing powers, the Public Service Commission shall:

43 (1) Establish Structural Guidelines – Develop and enforce operational, financial, and  
44 administrative guidelines for Public Service Districts, ensuring standardized management  
45 practices across the state.

46 (2) Mandatory Auditing -- Require all Public Service Districts to undergo an independent  
47 financial and operational audit every two years, with findings reported to the Public Service  
48 Commission and made available for public review.

49 (3) Continuing Education -- Require all Public Service District board members and senior  
50 management to complete at least six hours of continuing education annually, focusing on financial  
51 management, regulatory compliance, and operational best practices.

52 (4) Inspections and Compliance Reviews -- Conduct unannounced and scheduled

53     inspections of Public Service Districts at least once every three years, evaluating financial stability,  
54     service reliability, infrastructure condition, and regulatory adherence.

55         (5) Funding Transparency -- Mandate that all Public Service Districts submit annual reports  
56         detailing revenue sources, expenditures, outstanding debts, and infrastructure investment plans  
57         to the Public Service Commission. These reports shall be published online for public access.

58         (6) Corrective Actions -- Grant the Public Service Commission authority to recommend  
59         corrective actions, require additional training, or appoint temporary oversight personnel for  
60         districts found to be in chronic non-compliance with state regulations.

61         (7) Funding and Assistance Programs --" Establish a resource center within the Public  
62         Service Commission to assist Public Service Districts in identifying and applying for federal, state,  
63         and private infrastructure funding opportunities.

NOTE: The purpose of this bill is to ensure that Public Service Districts in West Virginia operate with greater transparency, accountability, and efficiency under the enhanced oversight of the Public Service Commission.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.